



U.S. Standard General Ledger (USSGL)

Issue Resolution Committee Meeting Minutes

December 8, 2016

LOCATION: 1722 I St. NW Washington, DC 20006, Conference Room 704 (Hamilton) 7th floor

TIME: 9:30 am to 11:30 am

HANDOUTS:

- Summary of Changes
- USSGL Board Meeting/IRC Meeting Feedback Survey
- Deposit Funds with Investment Authority Clearing Account Guidance
- USSGL Account 415900: “Repayment of Repayable Advances”
- Part 1, Section IV, for Fiscal Year 2016:
USSGL Attributes Table
- Part 2, Section IV, for Fiscal Year 2017:
USSGL Attributes Table
- Part 1, Section V, for Fiscal Year 2016:
Statement of Budgetary Resources:
SF133 & Schedule P Report on Budget Execution and Budgetary Resources & Budget Program and Financing Schedule
- Part 2, Section V, for Fiscal Year 2017:
Statement of Budgetary Resources
SF133 & Schedule P Report on Budget Execution and Budgetary Resources & Budget Program and Financing Schedule
- Part 2, Section VI, for Fiscal Year 2017:
Reclassified Balance Sheet
- Part 2, Section VI, for Fiscal Year 2017:
Reclassified Statement of Operations and Changes in Net Position
- Part 1, Section VII, for Fiscal Year 2016:
Validations Summary
Edits Detail
- Part 2, Section VII, for Fiscal Year 2017:
Edits Detail
- Credit Reform Case Studies
Federal Credit Program Basic Accounting and Reporting Guide for Direct Loan and Loan Guarantee Programs without Collateral (Pre-Credit Reform)
Final Draft Guide for Basic Accounting and Reporting for Loan Guarantee Programs without Collateral in Federal Credit Program
- Fixed Asset in Cancelled TAS (CTAS)
- Roundtable Handout for Discussion
USSGL Account 660000 and 661000



GENERAL ITEMS:

Manager, **Chris Beck (Fiscal Service)** welcomed everyone to the IRC Meeting and conducted roll call. He introduced **Regina Epperly (Fiscal Service)** as a USSGLAD Accountant to the IRC Members. Chris also mentioned a previous email he had sent to IRC Members stating that **Valeria Spinner** had left Treasury and is working for OMB. **Jaime Saling (Fiscal Service)** is the current acting director of USSGLAD.

AGENDA ITEMS:

Jeff Taberner (Fiscal Service) presented the “Deposit Funds with Investment Authority Clearing Account Guidance,” regarding nonfiduciary deposit funds. **Jeff** said the change would only affect agencies having investment and Treasury securities with non-fiduciary deposit funds. He referenced the scenario that is available on the USSGL Website. There was a change on page 40 of the scenario (USSGL accounts 531100, “Interest Revenue-Investments” and 531800, “Contra Revenue for Interest Revenue – Investments” were added to the journal entry.) Also, some of the TC Descriptions will change. **Jeff** instructed agencies to look over the scenario and to contact him if they have any questions.

Michele Crosco (Fiscal Service) presented USSGL account 415900, “Repayment of Repayable Advances.” This is a proposed change for FY 2017. It will appear on the May Ballot. This account was originally set up for the Department of Labor. **Michele** asked for input on how to modify the account. One option is to modify the definition so the account can also be used by the Department of Health and Human Services (DHS). The second option is to change the definition to say, “Use only with Office of Management and Budget approval.” **Teresa Tancre (OMB)** stated that she would prefer option 2.

Kent Linscott (Fiscal Service) presented changes and updates to Part 1, 2016 and Part 2, 2017, Section IV Attribute Table. Authority Type Code Attribute Domain Value of B and Fund Type Attribute Domain Value of EP were added to account 439700, “Receipts and Appropriations Temporarily Precluded from Obligation” for Part 1 and Part 2. These changes were made in Period 12, 2016. For Part 2, TAS Status Attribute Domain Value of C was added to USSGL accounts 199500, “General Property, Plant, and Equipment Permanently Removed but Not Yet Disposed,” 577600, “Nonbudgetary Financing Sources Transferred Out,” 719000, “Other Gains,” 729000, “Other Losses,” and 729200, “Other Losses from Impairment of Assets.” This change was made in Period 2, 2017 in order to allow these accounts to be used in recording CTAS Activity. DHS needed the ability to report gain and loss activity in a CTAS.

Michele presented:

- Part 1, 2016 and Part 2, 2017, Sec V: Statement of Budgetary Resources. The only change was to add “2413” to line 2490. This was the correction of an error.
- Part 1, 2016 and Part 2, 2017, Sec V: SF133 & Schedule P Report on Budget Execution and Budgetary Resources & Budget Program and Financing Schedule. USSGL account 439700 was added to accommodate the Commodity Credit Corporation. This affected lines 1423, 5101 and 5102. On line 2170, Apportionment Category Attribute Domain Value of E, was added to account 490100, “Delivered Orders – Obligations, Unpaid.” Also, B was added to USSGL account 490800, “Authority Outlayed Not Yet Disbursed” for Beginning/Ending Attribute Domain Value. For line 2180, Apportionment Category Attribute Domain Value of A/B was added to USSGL account 498200, “Upward Adjustments of Prior-Year Delivered Orders – Obligations, Paid.” On line 2103, USSGL account 469000, “Anticipated Resources – Programs Exempt from Apportionment,” was removed. This had been left on by mistake. On



line 4143, Financing Account Code Attribute Domain Value of D/G, was added to USSGL accounts 487200, “Downward Adjustments of Prior-Year Prepaid/Advanced Undelivered Orders – Obligations, Refunds Collected,” and 497200, “Downward Adjustments of Prior-Year Paid Delivered Orders – Obligations, Refunds Collected.”

Dan Adams (Fiscal Service) presented Part 1, 2016 and Part 2, 2017: Sec VII Validations and Edits. There is a new validation 83 for Part 1 and Part 2. This relates to USSGL account 439700 with Authority Type Attribute Domain Value B and/or Fund Type Attribute Domain Value EP. Exception 110 may be used if needed. Part 2 has two Edit Changes. Edit 7 was added for accounts 119305, “International Monetary Fund – Letter of Credit,” and 119306, “International Monetary Fund – Receivable/Payable Currency Valuation Adjustment.” Also, Edit 10 was added because of a new BETC. Both of these changes affect only Treasury.

Jeff presented changes and updates to Part 2, 2017: Sec VI Reclassified Balance Sheet. For line 7.11, USSGL account 240000, “Liability for Nonfiduciary Deposit Funds and Undeposited Collections,” the Fund Type Attribute Domain Value DF was removed with a Fed/Nonfed Attribute Domain Value of Z. This was the correction of a prior error.

Tia Harley (Fiscal Service) presented changes and updates to Part 2, 2017: Sec VI Reclassified Statement of Operations and Changes in Net Position. Account 590000, “Other Revenue,” was added to line 8.7 in order to report non-budgetary activity for the account. **Chris** stated that this was the only account and domain value configuration USSGLAD was aware of at yearend that was able to be submitted through GTAS and that was not cross walked to the reclassified statements. USSGLAD will continue to work with the GTAS Team to make sure there are no other accounting combinations that are not crosswalking to the reclassified statements. He also asked agencies to contact a USSGLAD staff member if they were aware of any accounts that were not crosswalking.

Kent presented Credit Reform Case Studies. **Chris** stated there are currently four studies on the USSGL Website. The two studies that **Kent** has worked on are in rough draft form. He encouraged agencies to contact **Kent** if they had any feedback. **Kent** stated that he has worked with the Credit Reform Working Group to go through the case studies on the USSGL Website. Two of the case studies have been updated to reflect current guidance. Some of the updates made include changing the account numbers to reflect the current six digit format, and updating account titles. **Chris** stated that USSGLAD would like to have feedback on the current two case studies by mid-January. The ultimate goal is to have all four case studies updated by April or May 2017. **Teresa** requested a meeting with OMB to look over changes to the case studies before anything is finalized. **Chris** agreed. **Kent** then highlighted the major changes on each of the case studies:

Federal Credit Program Basic Accounting and Reporting Guide for Direct Loan and Loan Guarantee

Programs without Collateral (Pre-Credit Reform): The old USSGL account 134000, “Interest Receivable – Not Otherwise Classified,” has been changed to account 134100, “Interest Receivable - Loans.” This change has been reflected in all trial balances as well as transactions 4, 7, 12 and 13. Also, the old USSGL account 134900 has been changed to USSGL account 134500, “Allowance for Loss on Interest Receivable – Loans [Direct Loans].” This change has been reflected in all trial balances as well as transactions 7 and 13.

Guide for Basic Accounting and Reporting for Loan Guarantee Programs without Collateral in Federal

Credit Program: **Kent** stated that the use of USSGL account 412500, “Loan Modification Adjustment Transfer Appropriation,” in Transaction 1-12 has been questioned. He planned on inserting a footnote referencing OMB Circular A-11 185.7b, which should clear up any questions. Also, agencies have questioned whether activity should be reported as an administrative expense or an advance in Transactions 1-4 and 1-16. **Kent** planned on inserting a



footnote stating that policy can differ depending on how agencies treat the loan defaults. **Kent** also stated USSGL account 579100, “Adjustment to Financing Sources – Credit Reform,” currently allows only Fed/Nonfed Attribute Domain Values of G and Z. There have been discussions to change the Fed/Nonfed Attribute Domain Value to F. He asked agencies to look at this account and notify USSGLAD of any issues this may cause. The last thing **Kent** noted was that changes to SFFAS #7 may affect the Credit Reform Act and its footnotes. USSGLAD is updating the case studies to reflect current guidance. The case studies will be changed at a later date if the guidance changes.

Michele presented Fixed Assets in Cancelled TAS (CTAS). **Michele** explained there are 3 options with fixed assets. Option 1 is to leave the assets in the TAS if it is a no-year or current year. Option 2 is to move the assets to a CTAS. Option 3 is to move the assets to a no-year or current year TAS. Option 2 or 3 must be completed prior to reporting an agency ATB to GTAS. **Michele** requested that agencies let USSGLAD know which option they currently use, what the benefits to this method were, and what the burden of switching would be. **Michele** stated she would send a survey out to agencies to gather the requested information. DFAS commented that it was burdensome to move the fixed assets every year. The Library of Congress stated they thought the reason for a CTAS was so that money did not have to be moved continually. Agencies asked whether the CTAS could stop being created blindly in GTAS. **Jamie** commented she liked the idea of only creating a CTAS when it is requested. She wants to continue to look at this option.

MEETING ROUNDTABLE:

Jeff discussed an N Attribute Domain Value for USSGL Accounts 660000, “Applied Overhead,” and 661000, “Cost Capitalization Offset.” He said an agency had contacted him about removing the N and having the Fed/Nonfed Attribute Domain Value blank. **Chris** stated that, last year, all N domain values were removed from assets. This was the same thinking used with these accounts. **Chris** asked if agencies knew of any reasons the N should not be removed. **Christina Kurtz (DOD)** stated her agency wanted an F option. She asked whether in process accounts should go to memorandum accounts like other asset accounts. **Chris** asked **Christina** to email him her contact information so that they could talk more about this situation.

Michele discussed Accounting for Appropriations Due Back to the General Fund. A handful of agencies have this. **Teresa** stated this was Repayable Advances and she would like to see the language. **Kirstie Pottmeyer (Fiscal Service)** asked whether this was the same thing that Fiscal Service legal counsel had recently referred to as Appropriated Debt. It was concluded that the terms meant the same thing. **Teresa** stated that Appropriated Debt does not exist in her book and OMB would want to be an active player in determining how this was handled. **Kirstie** commented the budgetary side had one view on how to handle this, and the proprietary side had another view on how it should be handled, and that the two are not in sync. **Teresa** responded that the two were not in sync because the problem had never been brought up to OMB. **Michele** responded that is what we are trying to do now, as well as give the account one title.

Chris spoke about agencies wanting three months to implement USSGL guidance changes. This makes period 11 the first period that OMB Circular and Treasury Chapter 4700 changes can be implemented. When data goes against these changes so late in the year, if issues arise there is no time to make changes to the published USSGL guidance before yearend. These changes are made on an “ad-hoc” basis and communicated to agencies via email or the GTAS website. **Chris** asked agencies to revisit how long a period of time they want to implement the changes. Do agencies still want three months to implement the changes, or do they prefer to make the changes right away so that problems can be flushed out before yearend and published on the website? **Teresa** pointed out that Treasury



Guidance is contingent on OMB Guidance. OMB Guidance has been slow to be released, and **Teresa** commented that she did not see that changing anytime soon. She felt three months to implement changes was unrealistic. **Chris** also questioned how agencies wanted ad hoc changes reported to them – whether by an email, or an excel spreadsheet listing the changes. **Teresa** encouraged agencies to speak up before period 12 if they have an issue.

David Surti (DHS) stated that CARS balances kept changing very late. He asked why this was, and if it will happen in the future. **Michele** responded that he would need to provide more specific details about this so the problem could be looked at. **David** also asked whether 2108 will be replaced. **Michele** responded that it will be replaced with Edit 4. She is hoping to have a rough draft by February.

Teresa thanked all accountants who worked with budgetary adjustments during the revision window. She then told Treasury that OMB had received several calls from auditors who were concerned about GTAS data. **Teresa** stated that OMB had never been called about this before. She wanted to talk with Treasury about this at a later date. **Teresa** said that **Valerie** will be taking over BDRs (Budget Data Requests). New BDRs will be released.

Chris asked agencies to complete the USSGLAD Survey about improving IRC Meetings. The surveys can be submitted on Survey Monkey. Voting members, as well as IRC Participants, were asked to complete the survey. **Teresa** asked agencies how members distribute information from IRC Meetings back to members of their agency.

David asked when Bulletin No. 2017-01 would be published. **Chris** responded that Bulletin No. 2017-01 would be published on the web by December 21, 2016. **David** then asked **Teresa** whether the MAX Edits Project was still active. **Teresa** explained that OMB is currently working with the GTAS Team on this project. **David** asked if the IRC Meeting Minutes could be posted to the website in a more timely fashion. **Chris** responded that USSGLAD would try to post the minutes faster; however, the timeline depends on how quickly people respond to USSGLAD inquiries. USSGLAD checks with people who have spoken at the IRC Meeting to ensure that the minutes say the correct thing. The response time of those people affects how quickly the minutes can be completed.

Meeting Wrap-Up:

Chris concluded the meeting.

ATTENDEES:

Joe Doyle, Department of Defense

Bethany Joseph, Department of Energy

Kim Klein, Department of Energy

Michael Ward, GSA

Stuart Turner, NOAA

Teresa Tancre, OMB

Valeria Spinner, OMB

Joseph Henry, SBA



Deron Smallwood, SBA

Brian McConkey, Treasury

Alex Lopez, Veterans Affairs

Agencies via Conference Call:

Department of Commerce

Department of Homeland Security

Department of Interior

Department of State

Department of Transportation

Department of Education

Department of Health and Human Services

Federal Communications Commission

Library of Congress

Nuclear Regulatory Commission

Patent and Trademark Office

Railroad Retirement Board

Securities Exchange Commission

Social Security Administration